

Message Text

SECRET

PAGE 01 MBFR V 00305 01 OF 02 151022Z
ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-01 INR-07
IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04
PRS-01 SP-02 SS-15 USIA-06 TRSE-00 NSC-05 /089 W
-----151025Z 075139 /12

P R 150946Z JUN 77
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC PRIORITY 2195
SECDEF WASHDC PRIORITY UNN
INFO USMISSION NATO
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE UNN
USCINCEUR UNN

S E C R E T SECTION 1 OF 2 MBFR VIENNA 305

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS
TAGS: PARM NATO
SUBJ: FRG DATA PROPOSAL: COLLECTIVE REDUCTION COMMITMENT

REF: A. NATO 4794 DTG 061059Z JUNE 77
B. NATO 4819 DTG 061906Z JUNE 77
C. NATO 4892 DTG 071642Z JUNE 77

1. REGARDING THE FRG PROPOSALS ON THE COLLECTIVE REDUCTION
COMMITMENT (AS PRESENTED IN REF A, PARA 5, AND REF B, PARA 4),
WE RECOMMEND THAT, IF FURTHER COMMENT IS NEEDED, THE US TAKE THE
POSITION THAT NO CHANGE IS NECESSARY IN THE WESTERN POSITION AS
SET FORTH IN CM (75)75, PARA 3 AND ALSO THAT THE GUIDANCE THEREIN
SHOULD NOT BE RELEASED FOR USE WITH THE EAST. TO HARDEN THE
ALLIED POSITION ON REDUCTION COMMITMENTS BY NON-US WESTERN PARTICI-

SECRET

SECRET

PAGE 02 MBFR V 00305 01 OF 02 151022Z

PANTS AND THEN TO ADVANCE IT TO THE EAST WOULD BE DEMAGING TO THE
WEST ON A NUMBER OF COUNTS.

2. THE PRESENT ALLIANCE POSITION ON THE NATURE OF THE
REDUCTION COMMITMENT WHICH WAS ADOPTED IN RESPONSE TO
FRG VIEWS IS ALREADY AN EXTREME ONE. IT IN EFFECT RULES
OUT INDIVIDUAL REDUCTION COMMITMENTS BY THE NON-US

WESTERN PARTICIPANTS AS SUCH, THOUGH LEAVING OPEN THE QUESTION OF HOW AND WHEN THE EAST MIGHT EVENTUALLY BE INFORMED OF THE DISTRIBUTION OF WEST EUROPEAN AND CANADIAN REDUCTIONS. IT WAS INCLUDED, AT FRG INSISTENCE, IN THE INTERNAL ALLIED POSITION PAPER ON OPTION III, IN DECEMBER 1975, ALTHOUGH IT WAS NOT APPROVED FOR USE WITH THE EAST, AS THE FRG ORIGINALLY WISHED.

3. HISTORICALLY, THE FRG HAS FAVORED AN EVEN MORE EXTREME POSITION ON THE COLLECTIVE REDUCTION COMMITMENT THAN MOST OF THE OTHER ALLIES. FOR EXAMPLE, WHEN THE SUBJECT WAS DISCUSSED IN NATO IN THE SUMMER OF 1975, MOST ALLIES FAVORED A FORMULATION WHICH WOULD HAVE ALLOWED THE INDIVIDUAL AMOUNT OF NON US WESTERN REDUCTIONS TO BE COMMUNICATED TO THE EAST FOLLOWING COMPLETION OF PHASE II NEGOTIATIONS BUT BEFORE SIGNATURE. HOWEVER, THE FRG INITIALLY PROPOSED A FORMULATION WHICH WOULD HAVE PRECLUDED NOTIFYING THE EAST UNTIL AFTER SIGNATURE OF AN AGREEMENT, EVEN THOUGH THE EAST WOULD BY THAT TIME ALREADY HAVE ACCEPTED THE COLLECTIVE REDUCTION COMMITMENTS AS WELL AS COLLECTIVE LIMITATIONS. PRESUMABLY, THE FRG WISH NOW WOULD BE TO MAKE MORE EXPLICIT ITS PREFERENCE ALONG THESE LINES.

4. AS IT IS, THE ISSUE OF PHASE II REDUCTION COMMITMENTS BY NON-US WESTERN PARTICIPANTS IS ONE OF THE MAJOR NEGOTIATING PROBLEMS WITH THE EAST. EASTERN REPRESENTATIVES HAVE MADE CLEAR THAT THE ABSENCE OF SPECIFICITY REGARDING THE TIMING AND AMOUNT OF WEST EUROPEAN REDUCTIONS IS A PRINCIPAL OBSTACLE TO AN AGREEMENT.

SECRET

NNN

SECRET

PAGE 01 MBFR V 00305 02 OF 02 151016Z
ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-01 INR-07
IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04
PRS-01 SP-02 SS-15 USIA-06 TRSE-00 NSC-05 /089 W
-----151026Z 075086 /12

P R 150946Z JUN 77
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC PRIORITY 2196
SECDEF WASHDC PRIORITY
INFO USMISSION NATO
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
USCINCEUR

S E C R E T SECTION 2 OF 2 MBFR VIENNA 0305

MBFR NEGOTIATIONS

FROM US REP MBFR

5. CONSEQUENTLY, FOR THE WEST FORMALLY TO ADVANCE THE POSITION IN CM(75)75 OR WORSE, TO PUT FORWARD AN EVEN MORE UNYIELDING POSITION (PARTICULARLY IN THE CONTEXT OF A REFUSAL TO TABLE NATIONAL TOTALS AS SUCH) WOULD HAVE NEGATIVE CONSEQUENCES.

6. IT COULD HARDEN THE EASTERN POSITION ON THE ISSUE OF THE COLLECTIVITY OF MANPOWER LIMITATIONS AS WELL AS ON THE RANGE OF COMMITMENTS THE NON-US WESTERN PARTICIPANTS WOULD HAVE TO UNDERTAKE IN A FIRST AGREEMENT, (I.E. ARMAMENTS REDUCTIONS, MODE OF REDUCTION, ETC.) AT A TIME WHEN THE EAST HAS BEEN INDICATING SOME LIMITED WILLINGNESS TO BE FLEXIBLE ON THESE ISSUES.

7. ON THE OTHER HAND THE SINGLE WESTERN MOVE MOST LIKELY TO PRODUCE EASTERN MOVEMENT IS A STEP TOWARD MORE SPECIFIC ASSURANCES, IN CONNECTION WITH A PHASE I AGREEMENT, AS TO WEST

SECRET

SECRET

PAGE 02 MBFR V 00305 02 OF 02 151016Z

EUROPEAN REDUCTIONS IN PHASE II. THE US HAS BILATERALLY SUGGESTED SUCH A MOVE TO THE FRG. THE US SHOULD THEREFORE TRY TO AVOID ALLIED ACTIONS WHICH COULD MAKE IT MORE DIFFICULT FOR THE WEST TO MOVE IN THIS AREA AT SOME POINT IN THE FUTURE IN ORDER TO GAIN EASTERN AGREEMENT TO THE LARGER EASTERN MANPOWER REDUCTIONS REQUIRED TO REACH MANPOWER PARITY. FOR THAT REASON, WE THINK THE US SHOULD SEEK TO HOLD THE LINE AT OUR PRESENT POSITION.

8. MOREOVER, THE NATURE OF THE REDUCTION COMMITMENT IS NOT GERMANE TO THE ISSUE UNDER DISCUSSION, WHICH IS DATA. IT SEEMS UNREASONABLE TO EXPECT THE ALLIES TO ACCEPT THE GERMAN POSITION ON THE COLLECTIVE REDUCTION COMMITMENT IN RETURN FOR AN APPROACH TO DATA DISAGGREGATION WHICH, EVEN IF IT CAN BE MODIFIED TO PROVIDE THE NATIONALITY OF RESIDUAL MANPOWER, WOULD NOT REPRESENT THE PREFERRED APPROACH OF THE US AND MOST OF THE ALLIES.

9. IN OUR VIEW, THE US SHOULD SEEK TO MINIMIZE DISCUSSION OF THIS ISSUE IN NATO. FOR THAT REASON EVEN THOUGH THE MISSION'S RECOMMENDATION (REF C, PARA 7) WOULD NOT SUBSTANTIALLY CHANGE THE SITUATION, WE BELIEVE IT SHOULD BE PUT FORWARD ONLY IN THE EVENT THAT ALLIED SUPPORT DEVELOPS FOR THE FRG POSITION AND SOME ACTION IS NEEDED. RESOR

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, DISARMAMENT, DATA
Control Number: n/a
Copy: SINGLE
Sent Date: 15-Jun-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MBFRV00305
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770213-0553
Format: TEL
From: MBFR VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770655/aaaabvta.tel
Line Count: 166
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: e81e777c-c288-dd11-92da-001cc4696bcc
Office: ACTION ACDA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 77 NATO BRUSSELS 4794, 77 NATO BRUSSELS 4819, 77 NATO BRUSSELS 4892
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2144477
Secure: OPEN
Status: NATIVE
Subject: FRG DATA PROPOSAL: COLLECTIVE REDUCTION COMMITMENT
TAGS: PARM, GE, NATO
To: STATE DOD
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/e81e777c-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009